104TH CONGRESS 2D SESSION

H. R. 3169

To amend the Job Corps program under the Job Training Partnership Act to ensure a drug-free, safe, and cost-effective Job Corps, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 27, 1996

Mr. Franks of New Jersey introduced the following bill; which was referred to the Committee on Economic and Educational Opportunities

A BILL

To amend the Job Corps program under the Job Training Partnership Act to ensure a drug-free, safe, and costeffective Job Corps, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Job Corps Improve-
- 5 ment Act of 1996".
- 6 SEC. 2. SCREENING AND SELECTION OF APPLICANTS.
- 7 Section 424 of the Job Training Partnership Act (29
- 8 U.S.C. 1694) is amended by adding at the end the follow-
- 9 ing:

- 1 "(d) In prescribing standards and procedures for the
- 2 screening and selection of applicants under subsection (a),
- 3 the Secretary shall require that, not later than 30 days
- 4 after the date on which an applicant applies for the Job
- 5 Corps, the applicant—
- 6 "(1) is tested for drug use and alcohol use; and
- 7 "(2) undergoes an appropriate background
- 8 check.".

9 SEC. 3. STANDARDS OF CONDUCT.

- 10 Section 430 of the Job Training Partnership Act (29
- 11 U.S.C. 1700) is amended by adding at the end the follow-
- 12 ing:
- 13 "(c)(1) The Secretary shall establish standards that
- 14 prohibit—
- 15 "(A) the possession, distribution, or use of con-
- trolled substances by enrollees;
- 17 "(B) abuse of alcohol by enrollees;
- 18 "(C) acts of violence by enrollees; and
- 19 "(D) other related disruptive activities by en-
- rollees.
- 21 "(2)(A) The director of a Job Corps center shall take
- 22 appropriate disciplinary measures against an enrollee, in-
- 23 cluding immediate dismissal of the enrollee from the Job
- 24 Corps, if the director determines that the enrollee has vio-
- 25 lated any standard under paragraph (1).

- 1 "(B) A decision by a director of a Job Corps center
- 2 to dismiss an enrollee from the Job Corps shall be subject
- 3 to expeditious appeal in accordance with procedures estab-
- 4 lished by the Secretary.
- 5 "(3) For purposes of this subsection, the term 'con-
- 6 trolled substance' has the meaning given such term under
- 7 section 102 of the Controlled Substances Act (21 U.S.C.
- 8 802).".

9 SEC. 4. LIMITATION ON ADMINISTRATIVE EXPENSES.

- 10 (a) In General.—Section 438 of the Job Training
- 11 Partnership Act (29 U.S.C. 1708) is amended—
- 12 (1) in the matter preceding paragraph (1), by
- striking "The Secretary" and inserting "(a) The
- 14 Secretary"; and
- 15 (2) by adding at the end the following:
- 16 "(b) For any fiscal year, the Secretary may not obli-
- 17 gate or expend for the administration of the program an
- 18 aggregate amount that is equal to or greater than 16 per-
- 19 cent of the amount available for that fiscal year to carry
- 20 out the program.".
- 21 (b) Effective Date.—Section 438(b) of such Act,
- 22 as added by subsection (a), shall apply with respect to fis-
- 23 cal year 1997 and subsequent fiscal years.

SEC. 5. REVIEW OF JOB CORPS CENTERS.

- 2 (a) Review.—Not later than March 31, 1997, the
- 3 Secretary of Labor shall conduct a review of the activities
- 4 carried out under the Job Corps program under part B
- 5 of title IV of the Job Training Partnership Act (29 U.S.C.
- 6 1691 et seq.), and submit to the Congress a report con-
- 7 taining the results of the review, including—
- 8 (1) information on the amount of funds ex-
- 9 pended for fiscal year 1996 to carry out activities
- under such part, for each State and for the United
- 11 States;
- 12 (2) for each Job Corps center funded under
- such part, information on the amount of funds ex-
- pended for fiscal year 1996 under such part to carry
- out activities related to the direct operation of the
- center, including funds expended for student train-
- ing, outreach or intake activities, meals and lodging,
- student allowances, medical care, placement or set-
- 19 tlement activities, and administration;
- 20 (3) for each Job Corps center, information on
- 21 the amount of funds expended for fiscal year 1996
- 22 under such part through contracts to carry out ac-
- 23 tivities not related to the direct operation of the cen-
- ter, including funds expended for student travel, na-
- 25 tional outreach, screening, and placement services,

1	national vocational training, and national and re-
2	gional administrative costs;
3	(4) for each Job Corps center, information on
4	the amount of funds expended for fiscal year 1996
5	under such part for facility construction, rehabilita-
6	tion, and acquisition expenses;
7	(5) information on the amount of funds re-
8	quired to be expended under such part to complete
9	each new or proposed Job Corps center, and to reha-
10	bilitate and repair each existing Job Corps center, as
11	of the date of the submission of the report;
12	(6) a summary of the information described in
13	paragraphs (2) through (5) for all Job Corps cen-
14	ters;
15	(7) an assessment of the need to serve youths
16	in the Job Corps program, including—
17	(A) a cost-benefit analysis of the residen-
18	tial component of the Job Corps program;
19	(B) the need for residential education and
20	training services for youths, analyzed for each
21	State and for the United States; and
22	(C) the distribution of training positions in
23	the Job Corps program, as compared to the
24	need for the services described in subparagraph
25	(B), analyzed for each State;

1	(8) an overview of the Job Corps program as a
2	whole and an analysis of individual Job Corps cen-
3	ters, including a 5-year performance measurement
4	summary that includes information, analyzed for the
5	program and for each Job Corps center, on—
6	(A) the number of enrollees served;
7	(B) the number of former enrollees who
8	entered employment, including the number of
9	former enrollees placed in a position related to
10	the job training received through the program
11	and the number placed in a position not related
12	to the job training received;
13	(C) the number of former enrollees placed
14	in jobs for 32 hours per week or more;
15	(D) the number of former enrollees who
16	entered employment and were retained in the
17	employment for more than 13 weeks;
18	(E) the number of former enrollees who
19	entered the Armed Forces;
20	(F) the number of former enrollees who
21	completed vocational training, and the rate of
22	such completion, analyzed by vocation;
23	(G) the number of former enrollees who
24	entered postsecondary education;

1	(H) the number and percentage of early
2	dropouts from the Job Corps program;
3	(I) the average wage of former enrollees,
4	including wages from positions described in
5	subparagraph (B);
6	(J) the number of former enrollees who ob-
7	tained a secondary school diploma or its recog-
8	nized equivalent;
9	(K) the average level of learning gains for
10	former enrollees; and
11	(L) the number of former enrollees that
12	did not—
13	(i) enter employment or postsecondary
14	education;
15	(ii) complete a vocational education
16	program; or
17	(iii) make identifiable learning gains;
18	and
19	(9) job placement rates for each Job Corps cen-
20	ter and each entity providing services to a Job Corps
21	center.
22	(b) Implementation of Improvements.—
23	(1) In General.—The Secretary of Labor
24	shall, based on the results of the review under sub-

1	section (a), make improvements in the operation of
2	the Job Corps program, including—
3	(A) closing 5 Job Corps centers by Sep-
4	tember 30, 1997, and 5 additional Job Corps
5	centers by September 30, 2000;
6	(B) relocating Job Corps centers described
7	in paragraph (2)(A)(iii) in cases in which facil-
8	ity rehabilitation, renovation, or repair is not
9	cost-effective; and
10	(C) taking any other action that would im-
11	prove the operation of a Job Corps center or
12	any other appropriate action, including closing
13	such additional Job Corps center as the Sec-
14	retary determines to be appropriate.
15	(2) Considerations.—
16	(A) IN GENERAL.—In implementing the
17	improvements under paragraph (1) with respect
18	to a Job Corps center, the Secretary shall con-
19	sider whether the center—
20	(i) has consistently received low per-
21	formance measurement ratings under the
22	Department of Labor or the Office of In-
23	spector General Job Corps rating system;
24	(ii) is among the centers that have ex-
25	perienced the highest number of serious in-

1	cidents of violence or criminal activity in
2	the past 5 years;
3	(iii) is among the centers that require
4	the largest funding for renovation or re-
5	pair, as specified in the Department of
6	Labor Job Corps Construction/Rehabilita-
7	tion Funding Needs Survey, or for reha-
8	bilitation or repair, as reflected in the por-
9	tion of the review described in subsection
10	(a)(5);
11	(iv) is among the centers for which
12	the highest relative or absolute fiscal year
13	1996 expenditures were made, for any of
14	the categories of expenditures described in
15	paragraph (2), (3), or (4) of subsection
16	(a), as reflected in the review described in
17	subsection (a);
18	(v) is among the centers with the least
19	State and local support; or
20	(vi) is among the centers with the low-
21	est rating on such additional criteria as the
22	Secretary may determine to be appro-
23	priate.
24	(B) COVERAGE OF STATES AND RE-
25	GIONS.—Notwithstanding subparagraph (A),

the Secretary shall not close a Job Corps center
in a State or a region of the United States in
which the center is the only Job Corps center
in the State or region, as the case may be.

- (C) Allowance for New Job Corps Centers.—Notwithstanding any other provision of this section, if the planning or construction of a Job Corps center that received Federal funding for fiscal year 1994 or 1995 has not been completed by the date of enactment of this Act—
 - (i) the appropriate entity may complete the planning or construction and begin operation of the center; and
 - (ii) the Secretary shall not evaluate the center under this section sooner than 3 years after the first date of operation of the center.
- 19 (c) BIENNIAL REPORT TO CONGRESS.—The Sec20 retary shall report every two years to the Congress the
 21 information specified in paragraphs (8) and (9) of sub22 section (a) and such additional information relating to the
 23 Job Corps program as the Secretary may determine to be
 24 appropriate.